



EUROPEAN COMMISSION

SECRETARIAT-GENERAL

PV(2025) 2530 final

- English translation of the French version which is authentic -

Brussels, 3 September 2025

TEXTE EN

MINUTES

of the 2530th meeting of the Commission

held in Brussels

(Berlaymont)

on Wednesday 25 June 2025

(morning)

PV(2025) 2530 final

- English translation of the French version which is authentic -

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Single sitting: Wednesday 25 June 2025 (morning)

The sitting opened at 10.08 with Ms von der LEYEN, President, in the chair.

Present:

Ms von der LEYEN	President	
Ms RIBERA	Executive Vice-President	
Ms VIRKKUNEN	Executive Vice-President	
Mr SÉJOURNÉ	Executive Vice-President	
Ms MÎNZATU	Executive Vice-President	
Mr FITTO	Executive Vice-President	Items 1 to 12 (in part)
Mr ŠEFČOVIČ	Member	
Mr DOMBROVSKIS	Member	Items 1 to 12 (in part)
Ms ŠUICA	Member	
Mr VÁRHELYI	Member	
Mr HOEKSTRA	Member	
Mr KUBILIUS	Member	
Ms KOS	Member	
Mr SÍKELA	Member	
Ms ALBUQUERQUE	Member	
Ms LAHBIB	Member	
Mr BRUNNER	Member	
Ms ROSWALL	Member	Items 1 to 12 (in part)
Mr SERAFIN	Member	
Mr JØRGENSEN	Member	
Ms ZAHARIEVA	Member	
Mr McGRATH	Member	
Mr TZITZIKOSTAS	Member	Items 1 to 12 (in part)
Mr HANSEN	Member	Items 1 to 12 (in part)
Mr MICALLEF	Member	

Absent:

Ms KALLAS	High Representative / Vice-President
Mr KADIS	Member

The following also sat in:

Mr SEIBERT	Head of Cabinet to the PRESIDENT
Mr LADENBURGER	Deputy Director-General, Legal Service
Ms SPINANT	Director-General, DG Communication
Ms PINHO	Head of the Spokesperson's Service and Chief Spokesperson of the Commission
Mr ADAM	Deputy Head of Cabinet to the PRESIDENT
Ms PETKOVA	Director of Coordination and Administration in the PRESIDENT's cabinet
Ms BELLONI	Adviser for defence matters in the PRESIDENT's cabinet
Mr TAQUET-GRAZIANI	Acting Head of Unit in the Secretariat-General
Ms BUKA	Secretariat-General

Secretary: Ms JUHANSONE, Secretary-General, assisted by Ms DEPREZ, Director in the Secretariat-General.

1. AGENDAS

(OJ(2025) 2530/FINAL; SEC(2025) 2530/FINAL)

The Commission took note of that day's agenda and of the tentative agendas for forthcoming meetings.

2. WEEKLY MEETING OF HEADS OF CABINET

(RCC(2025) 2530)

The Commission considered the Secretary-General's report on the weekly meeting of Heads of Cabinet held on Monday 23 June 2025.

3. APPROVAL OF THE MINUTES

(PV(2025) 2526)

The Commission approved the minutes of its 2526th meeting of 21 May 2025, and held over approval of the minutes of its 2527th, 2528th and 2529th meetings of 28 May and 4 and 17 June 2025 for a later date.

4. INTERINSTITUTIONAL RELATIONS

(RCC(2025) 182)

The Commission took note of the record of the meeting of the Interinstitutional Relations Group (GRI) held on Friday 20 June 2025 (RCC(2025) 182).

The Commission approved the lines proposed for the following points:

- **Detergents and surfactants, amendment of Regulation (EU) 2019/1020 and repeal of Regulation (EC) No 648/2004 (Regulation) – SBAI (ex-RIPA) report – 2023/0124 (COD)**

Line set out in SI(2025) 199.

- **Establishment of a common data platform on chemicals, laying down rules to ensure that the data contained in it are findable, accessible, interoperable and reusable and establishment of a monitoring and outlook framework for chemicals (Regulation) – TSIODRAS (ex-SPYRAKI) report – 2023/0453 (COD) / Amendment of Directive 2011/65/EU of the European Parliament and of the Council as regards the re-attribution of scientific and technical tasks to the European Chemicals Agency (Directive) – TSIODRAS (ex-SPYRAKI) report – 2023/0454 (COD) / Amendment of Regulations (EC) No 178/2002, (EC) No 401/2009, (EU) 2017/745 and (EU) 2019/1021 of the European Parliament and of the Council as regards the re-attribution of scientific and technical tasks and improving cooperation among Union agencies in the area of chemicals (Regulation) – TSIODRAS (ex-SPYRAKI) report – 2023/0455 (COD)**

Line set out in SI(2025) 198/2.

- **Laying-down of additional procedural rules relating to the enforcement of Regulation (EU) 2016/679 (Regulation) – GREGOROVÁ (ex-LAGODINSKY) report – 2023/0202 (COD)**

Line set out in SI(2025) 205.

- **Amendment of Regulation (EU) 2018/1806 as regards the revision of the suspension mechanism (Regulation) – NEMEC report – 2023/0371 (COD)**

Line set out in SI(2025) 201.

- **Amendment of Regulation (EU) 2023/956 as regards simplifying and strengthening the carbon border adjustment mechanism (Regulation) – DECARO report – 2025/0039 (COD)**

Line set out in SI(2025) 208.

- **Amendment of Regulation (EU) No 909/2014 as regards a shorter settlement cycle in the Union – VAN OVERTVELDT report – 2025/0022 (COD)**

Line set out in SI(2025) 209.

- **Amendment of Directive 2005/44/EC on harmonised river information services (RIS) on inland waterways in the Community (Directive) – BERENDSEN report – 2024/0011 (COD)**

Line set out in SI(2025) 196.

- **Amendment of Directive 2013/11/EU on alternative dispute resolution for consumer disputes, as well as Directives (EU) 2015/2302, (EU) 2019/2161 and (EU) 2020/1828 (Directive) – BALLARÍN CEREZA report – 2023/0376 (COD)**

Line set out in SI(2025) 197.

- **Amendment of Directive 2012/29/EU establishing minimum standards on the rights, support and protection of victims of crime, and replacement of Council Framework Decision 2001/220/JHA (Directive) – ZARZALEJOS & YAR (ex-ZARZALEJOS & RODRÍGUEZ RAMOS) report – 2023/0250 (COD)**

Line set out in SI(2025) 188.

- **Amendment of Regulation (EU) 2025/202 fixing for 2025 and 2026 the fishing opportunities for certain fish stocks, applicable in Union waters and, for Union fishing vessels, in certain non-Union waters (Council Regulation) – 2025/0128 (NLE)**

Line set out in SI(2025) 185.

- **Measures against transport operators that facilitate or engage in trafficking in persons or smuggling of migrants in relation to illegal entry into the territory of the European Union (Regulation) – GONÇALVES & TOBÉ (ex-FERRANDINO) report – 2021/0387 (COD)**

Line set out in SI(2025) 204.

The Commission also took note of the following point:

- **Amendment of Regulations (EU) 2021/1058 and (EU) 2021/1056 as regards specific measures to address strategic challenges in the context of the mid-term review (Regulation) – BENEÀ report – 2025/0084 (COD) / Amendment of Regulation (EU) 2021/1057 establishing the European Social Fund + (ESF+) as regards specific measures to address strategic challenges (Regulation) – MAIJ report – 2025/0085 (COD)**

Information set out in SI(2025) 173/2.

5. COORDINATION OF EXTERNAL ACTION (RCC(2025) 222)

The Commission took note of the operational conclusions in RCC(2025) 222 of the meeting of the Group for External Coordination (EXCO) held on Wednesday 18 June 2025.

6. MONITORING THE APPLICATION OF EUROPEAN UNION LAW STATE AID AND OTHER COMPETITION RULES

The Commission's decision on this agenda item is recorded in the special minutes.

7. WRITTEN PROCEDURES, EMPOWERMENT AND DELEGATION OF POWERS

7.1. WRITTEN PROCEDURES APPROVED

(SEC(2025) 178 ET SEQ.)

The Commission took note of the Secretariat-General's memoranda recording decisions adopted between 16 and 22 June 2025.

7.2. EMPOWERMENT

(SEC(2025) 179 ET SEQ.)

The Commission took note of the Secretariat-General's memoranda recording decisions adopted between 16 and 22 June 2025.

7.3. DELEGATION / SUBDELEGATION OF POWERS

(SEC(2025) 180 ET SEQ.)

The Commission took note of the Secretariat-General's memoranda recording decisions adopted under the delegation and subdelegation procedures between 16 and 22 June 2025 archived in Decide.

7.4. WRITTEN PROCEDURES SPECIFICALLY IDENTIFIED

(SEC(2025) 181 TO /3)

The Commission took note of the written procedures specifically identified for which the time limit expired between 23 and 27 June 2025.

8. ADMINISTRATIVE AND BUDGETARY MATTERS

(SEC(2025) 182 AND /2)

ADMINISTRATIVE MATTERS**(PERS(2025) 61 AND /2)**

During the meeting, Mr SERAFIN presented an additional proposal for an administrative decision, which was tabled directly to the College for approval. It was proposed to approve the transfer of Mr Stefano SANNINO from the European External Action Service to the European Commission, and to appoint him to the post of Director-General of DG Middle East, North Africa and Gulf.

8.1. DG MIDDLE EAST, NORTH AFRICA AND GULF – TRANSFER OF AN AD16 OFFICIAL FROM THE EUROPEAN EXTERNAL ACTION SERVICE TO THE EUROPEAN COMMISSION

On a proposal from Mr SERAFIN, in agreement with the PRESIDENT, and after consulting Ms ŠUICA, the Commission decided to approve the transfer of Mr Stefano SANNINO, under Article 8 of the Staff Regulations, from the European External Action Service to the European Commission, and to appoint him to the post of Director-General of DG Middle East, North Africa and Gulf.

These decisions would take effect on 1 July 2025.

8.2. DG EDUCATION, YOUTH, SPORT AND CULTURE – EXTENSION OF THE SECONDMENT IN THE INTEREST OF THE SERVICE OF AN AD16 OFFICIAL, UNDER ARTICLES 37 AND 38 OF THE STAFF REGULATIONS

On a proposal from Mr SERAFIN, in agreement with the PRESIDENT, and after consulting Ms MÎNZATU, the Commission decided to approve the extension of the secondment in the interest of the service, under Articles 37 and 38 of the Staff Regulations, of Mr Vladimir SUCHA to the European University Institute (EUI), for an additional period of four months from 1 January to 30 April 2026.

This decision would take effect on 1 January 2026.

8.3. DG RESEARCH AND INNOVATION – AMENDMENT OF THE ORGANISATION CHART AND TRANSFER OF AN AD15 OFFICIAL UNDER ARTICLE 7 OF THE STAFF REGULATIONS (SEC(2025) 196)

On a proposal from Mr SERAFIN, in agreement with the PRESIDENT, and after consulting Ms ZAHARIEVA, the Commission decided:

- to create a temporary post of Principal Adviser for ‘Green Transitions’, reporting directly to the Deputy Director-General for ‘Planet, People and Science for Policy’ in DG Research and Innovation; the post would be abolished upon departure of the jobholder;
- to transfer to this post, in the interest of the service, under Article 7 of the Staff Regulations, Mr James MORRISON, currently Director – Member of the Regulatory Scrutiny Board in the Secretariat-General;
- to approve the new organisation chart set out in SEC(2025) 196.

These decisions would take effect on 1 July 2025.

8.4. DG RESEARCH AND INNOVATION – TRANSFER OF AN AD15 OFFICIAL UNDER ARTICLE 7 OF THE STAFF REGULATIONS

On a proposal from Mr SERAFIN, in agreement with the PRESIDENT, and after consulting Ms ZAHARIEVA, the Commission decided to transfer, in the interest of the service, under Article 7 of the Staff Regulations, Mr James MORRISON, Principal Adviser for ‘Green Transitions’ in DG Research and Innovation, to the post of Director of the ‘Clean Planet’ Directorate (RTD.B) in DG Research and Innovation.

This decision would take effect on 1 September 2025.

8.5. DG RESEARCH AND INNOVATION – TRANSFER OF AN AD14 OFFICIAL UNDER ARTICLE 7 OF THE STAFF REGULATIONS

On a proposal from Mr SERAFIN, in agreement with the PRESIDENT, and after consulting Ms ZAHARIEVA and Mr VÁRHELYI, the Commission decided to transfer, in the interest of the service, under Article 7 of the Staff Regulations, Ms Maria Pilar AGUAR FERNANDEZ, currently Director of the ‘Health and Food Audits and Analysis’ Directorate in DG Health and Food Safety, to the post of Director of the ‘People: Health and Society’ Directorate (RTD.D) in DG Research and Innovation.

This decision would take effect on 1 September 2025.

8.6. DG RESEARCH AND INNOVATION – AUTHORISATION OF THE INTERNAL AND INTERINSTITUTIONAL PUBLICATION, AT GRADE AD14/15, AND EXTERNAL PUBLICATION, AT GRADE AD14, OF A POST OF PRINCIPAL ADVISER – HEAD OF TASK FORCE (PERS(2025) 62)

On a proposal from Mr SERAFIN, in agreement with the PRESIDENT, and after consulting Ms ZAHARIEVA, the Commission decided to authorise the internal and interinstitutional (at grade AD14/15) and external (at grade AD14) publication of the vacancy notice in PERS(2025) 62 for the post of Principal Adviser – Head of the Taskforce on Startups and Scaleups (RTD.TF) in DG Research and Innovation, in accordance with Article 29(1)(a)(i) and (iii), Article 29(1)(b) and Article 29(2) of the Staff Regulations.

This decision would take effect immediately.

**8.7. SECRETARIAT-GENERAL – EUROPEAN COMMISSION DECISION
ON POST TERM-OF-OFFICE ACTIVITY OF A FORMER MEMBER OF
THE COMMISSION
(C(2025) 9019)**

The Commission decided that the professional activity envisaged by Mr Johannes HAHN after leaving office as a Member of the Commission was compatible with Article 245(2) of the Treaty on the Functioning of the European Union and with the Code of Conduct for Commissioners, subject to certain conditions and obligations.

The Commission adopted the decision in C(2025) 9019.

**9. COMMUNICATION FROM THE COMMISSION: FRAMEWORK FOR
STATE AID MEASURES TO SUPPORT THE CLEAN INDUSTRIAL DEAL
(CLEAN INDUSTRIAL DEAL STATE AID FRAMEWORK)
(C(2025) 7600 TO /3; RCC(2025) 56)**

Ms RIBERA highlighted the main objective of this new State aid framework in support of the Clean Industrial Deal, namely to facilitate the achievement of the EU's climate-neutrality goal by ensuring an efficient use of public funds in the single market. She explained that the framework set out the conditions for the Commission's approval of aid measures that Member States intended to take to encourage clean industry, thus enabling the rapid deployment of individual aid while limiting distortions within the single market. This would allow Member States to promote the development of clean energy and technologies and the decarbonisation of industry in Europe.

She then gave an overview of the new features compared to previous temporary frameworks. First, she noted that the new framework covered investment support

for all new manufacturing capacity projects related to net-zero industry technologies.

The second major change was the temporary relief on electricity prices for energy-intensive industries in order to ensure a low-cost transition to clean electricity. To that end, Member States would be able to grant aid for electricity prices to undertakings in sectors particularly exposed to international trade and heavily dependent on electricity for their production, for a maximum period of three years, provided that those undertakings reinvested half of that aid in energy efficiency and decarbonisation.

The third novelty highlighted by Ms RIBERA was the reduction of the risks associated with private investment in projects supporting the European Clean Industrial Deal. Member States could take measures to de-risk private investments in projects covered by the framework, including energy infrastructure and circular economy. In this context, State aid could take the form of equity, loans and/or guarantees.

She also pointed out that these guidelines would not rule out the possibility for the Commission to adopt a case-by-case approach when a Member State presented an additional specific need. She was pleased with the technological neutrality of the framework, as well as its compatibility with other State aid rules associated with the European Clean Industrial Deal and with the EU's international trade commitments.

In conclusion, Ms RIBERA expected the new State aid framework to have a positive impact on the EU economy, without undermining cohesion between Member States or the proper functioning of the single market.

In the course of the discussion that followed, the Commission raised the following main points:

- strong support for the new framework;

- acknowledgment of the balance struck by the approach put forward, which aimed to reconcile the objectives of the green transition, industrial competitiveness and preserving the single market;
- the need to place the debate on State aid in the global geopolitical context, as the main challenge for European industry came from competition from outside Europe, in particular that of China, whose massive investments, particularly in clean technologies, made coordinated European measures even more urgent;
- the recognition of the usefulness of targeted aid, in particular to enable the emergence of strategic value chains in key sectors such as those of batteries, solar panels, alternative fuels and low-carbon hydrogen, while avoiding creating lasting distortions within the single market;
- the need to temporarily support electricity prices for certain strategic sectors that were particularly exposed, such as steel and aluminium, which were linked to economic security and defence issues;
- reservations with regard to providing support for operating expenses (OPEX), which was perceived as difficult to justify for undertakings already operating at market prices, and the need for clarification of the compatibility criteria for such aid;
- a reminder that State aid should not be the only industrial policy instrument and that it should be complemented by other EU levers such as Horizon Europe, InvestEU and the Innovation Fund;
- the importance of maintaining cohesion within the internal market, taking into account the differences in Member States' budgetary capacities, and of ensuring that disparities between large and small countries were not widened;

- a request for a further assessment of the impact of the current State aid framework on the internal market, given the increasing flexibility granted to Member States in recent years;
- the suggestion to focus on inclusiveness in public communication, emphasising collective European benefits, in particular through increased support for cross-border projects and shared value chains;
- in this context, the proposal to develop complementary guidelines on the conditionality of aid, in particular in relation to social objectives, employment, and the concrete industrial benefits of the investments supported in the EU;
- a call to include all these efforts into a strategic vision of EU autonomy, with a particular focus on foreign investment, which should be conditional on concrete spill-over effects in terms of job creation, sharing of intellectual property and industrial benefits for the EU.

In conclusion, the PRESIDENT framed the debate in the global geopolitical context. She referred in particular to the opportunities and challenges to be addressed in EU-China relations, which would be the subject of the coming EU-China summit in July.

Following this presentation, the Commission approved the communication in C(2025) 7600, and decided to publish it, for information, in the *Official Journal of the European Union*.

10. COMMUNICATION FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT, THE COUNCIL, THE EUROPEAN ECONOMIC AND SOCIAL COMMITTEE AND THE COMMITTEE OF THE REGIONS – A VISION FOR THE EUROPEAN SPACE ECONOMY
(COM(2025) 336 TO /3; RCC(2025) 55)

11. PROPOSAL FOR A REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL ON THE SAFETY, RESILIENCE AND SUSTAINABILITY OF SPACE ACTIVITIES IN THE UNION (COM(2025) 335 AND /2; SWD(2025) 335; SWD(2025) 336; SEC(2025) 335; RCC(2025) 55)

The PRESIDENT asked Ms VIRKKUNEN and Mr KUBILIUS to present to the College the space package, which included a series of ambitious measures aimed at making the European space sector cleaner, safer and more competitive in Europe and on its export markets.

Ms VIRKKUNEN explained that the space package consisted of a Communication setting out the vision for the European space economy, and a proposal for a Regulation on the safety, resilience and sustainability of space activities in the EU. The EU had to remain competitive vis-à-vis its international partners, with the importance of space growing from day to day in many economic sectors.

Thirteen Member States had adopted legislation in this area; the risk of fragmentation of the European market had to be addressed as soon as possible, and the necessary conditions created for a competitive, clean and resilient industrial sector within the EU. Ms VIRKKUNEN also highlighted the role of space in ensuring Europe's security, and cybersecurity in particular, and the need to provide appropriate support for space policies in the next Multiannual Financial Framework.

Mr KUBILIUS remarked that the 19th century had been characterised by the development of rail transport, the 20th by the mass production of cars and planes, and that the 21st would doubtless be the century of space. The impact of scientific advances and the rapid development of space technology should therefore be anticipated by establishing a regulatory framework at EU level.

He pointed to the exponential economic growth of the sector, which according to the latest estimates was expected to reach EUR 1.6 billion by 2035. The objective of the set of measures presented that day was to accelerate the growth of the European

space industry and to enable the EU to furnish itself with the instruments needed for the current space revolution. The EU already had a solid industrial base and a number of flagship programmes such as Copernicus and Galileo, but the returns on its investments could be considerably higher.

The goal was to avoid fragmentation of the single market for space, which would reduce the competitiveness of European businesses. The proposed Regulation would apply to all operators providing services in the single market, both within the EU and beyond its borders; it would not create an additional administrative burden, as the national authorisation procedures would remain unchanged.

Mr KUBILIUS also explained that recognition of authorisations issued by EU Member States would be improved considerably, whilst taking account of the needs of the various stakeholders such as small and medium-sized enterprises (SMEs) and researchers, who would benefit from lighter regimes. The package included a set of capacity-building support measures, including technical assistance, to assist European companies with implementation of the Regulation. The Regulation would apply only to commercial and civilian matters; any military space objects used for defence or national security purposes would be excluded from its scope.

He concluded by stressing that operators in the sector had themselves expressed support for the implementation of space-related legislation at EU level. In this proposal for a Regulation, the Commission was providing clarity on the objectives to be achieved over the next decade, in particular with a view to ensuring the long-term safety, sustainability and resilience of space activities. This was an important first step, both for managing the space sector at a global level, and for the long-term competitiveness of the single market and European businesses.

In the course of the discussion that followed, the Commission raised the following main points:

- strong support for the proposed package of measures, welcomed as an important step in the implementation of the EU’s strategy for resilience and disaster preparedness, with particular recognition for the role of the European space programmes – notably Copernicus and Galileo – in the early detection of natural or anthropic risks;
- appreciation of the simplification brought by the new Regulation, which would harmonise the rules without creating an additional framework, clarifying the regulatory landscape for businesses and start-ups in the space sector;
- a mention of the EU’s substantial investment in space programmes, and the need to consider how best to maximise their economic impact, given that the data generated were currently greatly benefiting private non-EU players;
- a consensus on the desirability of exploring ways of increasing returns on investment from these programmes, particularly by strengthening the monetisation of data and developing more European applications with high added value;
- a call to strengthen communication around the EU’s space ambitions, in a context where other international actors – notably the United States, China, India and the United Kingdom – had announced visionary projects in this sector;
- a reminder that Europe already had a remarkable industrial ecosystem, supported by dozens of space-related projects;
- a call to continue to support innovation in the face of the current dependence on non-EU service providers for satellite launches;
- in this context, a proposal to consider increased support, within the framework of the next Horizon Europe programme, for the development of autonomous EU capability to launch small satellites;

- the need to shift the funding of space programmes towards a more sustainable model capable of ensuring closer connections between the civilian and military sectors relating to space.

In response to some of the points raised, the PRESIDENT stressed the critical need to establish and enforce rules of conduct for space activities. She also asked Mr SERAFIN to analyse the economic benefits of the EU's current space investments in order to identify potential new sources of revenue.

Following these presentations, the Commission:

- approved the Communication in COM(2025) 336/3 for transmission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions and, for information, to the national parliaments;
- adopted the proposal for a Regulation in COM(2025) 335/2 for transmission to the European Parliament, the Council, the European Economic and Social Committee, the Committee of the Regions and the national parliaments, together with the impact assessment, the summary thereof and the opinion of the Regulatory Scrutiny Board in SWD(2025) 335, SWD(2025) 336 and SEC(2025) 335, the contents of which were noted.

12. SECURITY COLLEGE

The Commission held the third meeting of its Security College, with the participation of high-level experts from the French Ministry of Defence. The meeting was dedicated to an exchange of views and information on recent developments in international relations.

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The Commission's other discussions on certain agenda items are recorded in the special minutes.

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The meeting closed at 13.41.